

propriations for the legislative branch, also contains provisions affecting the operations of the executive branch. As a matter of comity, legislative branch appropriations acts historically have not contained provisions affecting the executive branch, and the executive branch has not commented on provisions of these acts. Since this Act contains provisions that depart from that standard, it is appropriate to express my views on these provisions. These provisions concern the involvement of the Public Printer and the Government Printing Office in executive branch printing related to the production of Government publications. Specifically, the Act includes amendments to existing law that expand the involvement of the Public Printer and the Government Printing Office in executive branch functions.

The Act raises serious constitutional concerns by requiring that executive branch agencies receive a certification from the Public Printer before procuring the production of certain Government documents outside of the Government Printing Office. In addition, the Act expands the types of material that are to be produced by the Government Printing Office beyond that commonly recognized as "printing." In light of these concerns, I will interpret the amendments to the public printing provisions in a manner that minimizes the potential constitutional deficiencies in the Act.

In this regard, the exclusive authority of the Government Printing Office over "the procurement of any printing related to the production of Government publications" will be restricted to procurement of documents intended primarily for distribution to and use by the general public. Additionally, in light of the substantial expansion of the role of the Government Printing Office that would be occasioned by a broad reading of the term, "duplicating," that term will be read to encompass only the reproduction inherent in traditional printing processes, such as composition and presswork, and not reproduced by other means, such as laser printers or photocopying machines.

The concerns raised by this Act reinforce my eagerness and resolve to accomplish a comprehensive reform of Federal printing in accordance with constitutional principles, an

effort that began last year with the Vice President's National Performance Review. Reform legislation can improve the efficiency and cost-effectiveness of Government printing by maximizing the use of private sector printing capability through open competitive procedures and by limiting Government-owned printing resources to only those necessary to maintain a minimum core capacity. Reform of Federal printing practices can also serve to enhance public access to public information, through a diversity of sources and in a variety of forms and formats, by improving the printing and information dissemination practices of the Federal Government. I look forward to pursuing this effort in the next Congress.

**William J. Clinton**

The White House,  
July 22, 1994.

NOTE: H.R. 4454, approved July 22, was assigned Public Law No. 103-283. This item was not received in time for publication in the appropriate issue.

### **Nomination for United States District Court Judges**

*July 22, 1994*

The President today announced three nominees to serve on the U.S. District Court for the Eastern District of New York: Fred-eric Block, John Gleeson, and Allyne R. Ross.

"These three individuals have demonstrated a profound commitment to the law," the President said. "I know they will be of great service to the State of New York and to this Nation."

NOTE: Biographies of the nominees were made available by the Office of the Press Secretary. This item was not received in time for publication in the appropriate issue.

### **The President's Radio Address**

*July 23, 1994*

Good morning. Ever since Franklin Roosevelt, seven Presidents of both parties have worked to reform our Nation's health care system to provide health coverage to all

Americans. That's always been the goal, to make sure that hard-working middle class families had the medical and the economic security they need to build good lives for themselves and their children.

Now, for the first time in more than a decade, the American people are again insisting that we reform health care to contain costs and provide coverage for everybody. With your votes across the country in the last couple of years, you've told Washington in clear terms that you want guaranteed health security. And as your President that's exactly what I've been fighting for.

It's more urgent today than it has been in years, not only because America pays far more of our income for health care than anybody else but because we're going in the wrong direction. Ten years ago, about 88 percent of our people had health insurance coverage. Today, it's below 83 percent and dropping. In just the last 5 years, 5 million Americans have lost their health insurance. But my clear and unchanged goal is universal coverage that will protect hard-working Americans.

We've already come a long way in this debate. Both Houses of Congress will soon begin their historic floor debates because, for the first time in American history, committees of Congress have actually voted out bills that will guarantee coverage to all Americans.

Yet many interest groups are still fighting against it. Already, over \$100 million has been spent by interests trying to persuade you to back away from real reform, trying to persuade you that it can't work. Fortunately, I think most people see through these ad campaigns. Eight in ten Americans insist they still want universal coverage. And fortunately we've got an example of where it works in the State of Hawaii, where employers and employees share responsibility and all are required to purchase insurance. There is coverage for all workers and their families, and small business insurance rates are 30 percent below the national average. That's right, in a State like Hawaii where everything else is more expensive than the rest of the country, health insurance is cheaper, because everybody does their part and everybody's covered.

Still, at this moment of decision, you're going to be bombarded with a last-ditch special interest media blizzard aimed at derailing reform and frightening you. That's why it's so important right now that you keep your focus on what matters most: How are we going to guarantee health security for all Americans? And don't let anybody convince you it can't be done. Every other advanced country has done it. And in our own country, one State's been doing it for 20 years now.

One of the things a lot of people will say to you is that we ought to have some modified half measures to make things a little better. Unfortunately, a lot of these half measures may not work.

Let's just take the case for insurance reforms. Here's why it won't work. One of the proposed insurance reforms that all of us would agree with is that people ought to be able to buy insurance, even if someone in their family has been sick and has a so-called preexisting condition. And if they change jobs, they ought to be able to carry the insurance with them and not lose it.

Here's why just doing that is not enough. If you don't require everybody to have insurance, if you don't require universal coverage, that means low-risk individuals, younger people, single people, aren't necessarily included in these insurance pools, which means that the pool has relatively more sick people. Higher risk insurance pools means that premiums go up for those that are currently insured. What happens then? That means some more healthy individuals drop out because they don't think they'll get sick, and small businesses that are on the margin of profitability, well, they also often drop out. That means the pool is even smaller, which means the risk is even higher, which means the rates get raised again, which means even more younger healthy people drop out and more small businesses drop out. It's a vicious cycle.

To make matters even more complicated and tougher, when the uninsured low-risk people do get sick or have accidents, they still get health care, but it's too late, too expensive at the emergency room, and very often they can't afford to pay for it themselves. So their costs get passed on from medical providers back through the insurance system, back onto the Americans who

are still paying insurance. And the premiums rise again. And again, it becomes harder for working people to afford insurance.

A recent study by the Catholic Health Association demonstrates how all these forces work together to hurt the middle class. Every year, according to the Catholic Health Association, these limited reforms would pick \$27 billion from the pockets of working Americans and their families who do pay for insurance, \$800 apiece for families earning between \$30,000 and \$40,000 a year. Can you imagine the outcry if Congress tried to impose a direct tax of that kind on working families? But that's exactly what these non-universal plans will wind up doing.

Right now we're hearing from the same kind of critics we hear from every time this country fights to help middle class families with efforts like Social Security and Medicare. They say small business will be hurt by this. They say it's too bureaucratic, that it's too costly, that Americans will lose their choice.

But the truth is, this is not a Government plan, it's private insurance for all Americans. We phase it in on a period of several years, there's less regulation than when it was originally proposed, choice is protected, and we contain costs.

And remember, most small businesses do insure their employees, and they pay 30 to 40 percent more for it than they would if they were buying in big pools like Government or big business. Only Hawaii has required all small businesses to participate, and their rates are lower.

These are the kinds of objections that we've heard every time we've tried to do something like Social Security or Medicare. President Johnson heard these objections during the Medicare debate until the very end of the vote. But 29 years ago next week, he was able to sign legislation creating a system that has helped hundreds of millions of older Americans and their families. The American people made it clear then that they wanted reform. And today, the pen President Johnson used to sign that legislation is mounted in a position of honor in the White House, just down the hall from where I'm speaking. And if you tried to repeal Medi-

care, Members of Congress from both parties would never let it happen.

Your concerns and your voices have carried us this far in this historic debate. Now we have to keep our focus for a few more weeks so we can win a battle that has been fought for 60 years. Together, America can join the ranks of other countries. America can do what we have needed to do a long time, create a health care system that guarantees health insurance for all Americans. And in doing that, we can make sure our middle class has a chance to keep growing for another generation of American children.

Thanks for listening.

NOTE: The address was recorded at 12:10 p.m. on July 22 in the Roosevelt Room at the White House for broadcast at 10:06 a.m. on July 23.

## **Exchange With Reporters in Hot Springs, Arkansas**

*July 23, 1994*

### **High School Vietnam Memorial**

*Q. [Inaudible]*

**The President.** Yes, very proud. And I'm grateful to all the people who worked on it and made it possible. I'm glad some of my closest friends could be here on the day it was unveiled and dedicated. I'm grateful to them, all the people who did all this work. You know it really means a lot to me because I haven't been able to be here or be a part of it. So I'm really happy about it.

### **The Presidency**

*Q.* Do you wish you could just be here for a long period of time?

**The President.** Absolutely. I get very homesick, homesick for my friends and for the place and also for the ability to communicate directly with people. You know, it's very frustrating. It's hard to avoid being isolated, and it's hard to avoid just kind of a distance and almost a miscommunication from the nature of the Presidency, where so many things are happening at once and so many things are cascading in on people and so much information is flying back and forth and occasionally misinformation. I miss the whole lifestyle that Hillary and Chelsea and I had down here.